



**Resolution No. 35 (2018)**  
**REGIONAL EMERGENCY DETENTION BED NEED RESOLUTION**

1           WHEREAS, St. Croix County Community Justice Collaborating Council has established a  
2 Mental Health Subcommittee; and

3           WHEREAS, the Mental Health Subcommittee of the Community Justice Collaborating  
4 Council established inpatient and residential behavioral health treatment options, including  
5 secure inpatient, to serve the region as a work plan priority at the initial meeting held on June  
6 20, 2016; and

7           WHEREAS, the inpatient and residential behavioral health treatment options to serve the  
8 region priority was adjusted and the subcommittee work plan was focused on secure regional  
9 emergency detention bed needs; and

10           WHEREAS, work of the Mental Health Subcommittee of the Community Justice  
11 Collaborating Council included collection of local, regional and state data related to the  
12 availability of emergency detention beds, including Wisconsin Counties utilization of Winnebago  
13 Mental Health Institute; and

14           WHEREAS, the Mental Health Subcommittee of the Community Justice Collaborating  
15 Council concluded that the trend toward increased usage of the Winnebago Mental Health  
16 Institute was mainly due to the loss of local resources (hospital beds) over the years; and

17           WHEREAS, meetings were conducted with current regional emergency detention  
18 providers, Mayo Clinic Health Systems and Hospital Sisters Health Systems, both located in Eau  
19 Claire, Wisconsin and found that increasing capacity for secure emergency detention services is  
20 not part of either of their current planning; and

21           WHEREAS, after review of financial information related to the operation of a secure  
22 emergency detention facility in a hospital setting it was concluded that Medical Assistance  
23 reimbursement rates are insufficient; and

24           WHEREAS, information the subcommittee reviewed indicate the operational loss for a 10  
25 bed secure emergency detention facility in a hospital setting is approximately one million dollars  
26 annually; and

27           WHEREAS, it is unlikely that hospitals would develop or expand this service due to the  
28 significant financial loss which is largely due to overall low reimbursement rates, including  
29 reimbursement rates from Wisconsin Medical Assistance; and

30           WHEREAS, the subcommittee is concerned about any additional closure of hospital  
31 secure emergency detention facilities due to the low reimbursement rates; and

32           WHEREAS, a meeting with the Division Administrator, Division of Care and Treatment  
33 Services-Wisconsin Department of Health Services was held to discuss regional needs for  
34 emergency detention bed needs; and

35           WHEREAS, the Division Administrator, Division of Care and Treatment Services-Wisconsin  
36 Department of Health Services reported that the state was in the process of completing a bed  
37 need study, but the focus of that study was not on regional emergency detention bed need, but  
38 focused on the state mental health institutes, which includes Winnebago Mental Health Institute;  
39 and

40 WHEREAS, increased bed capacity at Winnebago Mental Health Institute would not fully  
41 meet regional needs due to distance the from St. Croix County with the round trip estimated to  
42 be approximately 9 hours; and

43 WHEREAS, a trip of this distance not only creates additional expense for law  
44 enforcement, but also requires adjustments and challenges for law enforcement to cover  
45 community safety while officers are out of county; and

46 WHEREAS, this extended transport time for an individual with mental health needs only  
47 exacerbates the situation as they are handcuffed and transported in a squad car; and

48 WHEREAS, the utilization of Winnebago Mental Health Institute creates a situation where  
49 the individual can feel isolated from their families and support systems due to the distance from  
50 home; and

51 WHEREAS, the St. Croix County Sheriff's Office Data Analyst identified transportation  
52 costs for law enforcement related to trips to Winnebago Mental Health Institute which was  
53 shared with local legislators at a meeting in April of 2018 (see attached summary); and

54 WHEREAS, St. Croix County Health and Human Services Administration provided an  
55 emergency detention data sheet which was shared with local legislators at the same meeting in  
56 April of 2018 (see attached); and

57 WHEREAS, members of the Mental Health Subcommittee of the Community Justice  
58 Collaborating Council believe the solution to increasing secure regional emergency detention  
59 bed access in a hospital requires action from the legislature to increases Medical Assistance  
60 reimbursement rates; and

61 WHEREAS, members of the Mental Health Subcommittee of the Community Justice  
62 Collaborating Council believes there is support from local legislators to introduce legislation  
63 during the next session to address access to secure regional emergency detention.

64 THEREFORE, BE IT RESOLVED that the St. Croix County Board of Supervisors urges the  
65 state legislature to develop and support legislation to fund secure regional emergency  
66 detention bed access in a hospital setting to increase regional access, which will provide  
67 additional local resources for individuals in need of emergency mental health services.

68 FURTHER, BE IT RESOLVED that the St. Croix County Board of Supervisors directs the  
69 County Clerk to forward this resolution to the office of the Governor, all members of the  
70 Legislature, Wisconsin Counties Association, and the Wisconsin Department of Health Services  
71 Secretary.

**Legal – Fiscal – Administrative Approvals:**

Legal Note:

Fiscal Impact:                      None at this time

  
\_\_\_\_\_  
Scott L. Cox, Corporation Counsel    10/2/2018

  
\_\_\_\_\_  
Ken Witt, Interim-Finance Director    10/2/2018

  
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Patrick Thompson, County Administrator    10/3/2018

10/10/18      Health & Human Services Board      APPROVED

**RESULT:**                      **APPROVED [UNANIMOUS]**  
**AYES:**                        Coulter, Long, Moothedan, Fosterling, Ostness, Anderson, Rasmussen  
**ABSENT:**                     Heather Logelin, Paul McGinnis

Vote Confirmation.

  
\_\_\_\_\_  
Dave Ostness HHS, Chairman            10/18/2018

**St. Croix County Board of Supervisors Action:**

Roll Call - Vote Requirement –

**RESULT:**           **ADOPTED [UNANIMOUS]**  
**MOVER:**            Bob Long, Supervisor  
**SECONDER:**        Andy Brinkman, Supervisor  
**AYES:**             Schachtner, Nordstrand, Miller, Coulter, Sjoberg, Long, Moothedan, Feidler,  
                          Larson, Hansen, Brinkman, Peterson, Anderson, Achterhof, Leibfried, Peavey  
**ABSENT:**            Dan Fosterling, Dave Ostness, District 13

This Resolution was Adopted by the St. Croix County Board of Supervisors on November 6, 2018

Cindy Campbell, County Clerk



## St. Croix County Health and Human Services Emergency Detention Data Sheet

**Issue:** Increased utilization of state institutes for emergency detention (ED) due to lack of local resources. This requires a round trip of approximately 9 hours for law enforcement to transport the individual that is in need of emergency detention. As you can imagine, this secure transport is likely difficult for the individual as well as the officer.

**Emergency Detention Statutory Reference:** Wisconsin Statutes 51.15. The purpose of this section is to provide, on an emergency basis, treatment by the least restrictive means appropriate to the individual's needs, to individuals who meets criteria identified in the statutes.

### St. Croix County Emergency Detention Statistics:

Year	Total Number of Emergency Detentions	State Institute Utilization for ED
2013	165	17
2014	190	44
2015	141	35
2016	133	59

### St. Croix County Emergency Detention Statistics Comparison with Implementation of Mobile Crisis Services:

Year	Total Number of Emergency Detentions	Emergency Detention Rate
2005*	253	3.18 per 1,000 residents
2009**	188	2.32 per 1,000 residents
2017	133	1.50 per 1,000 residents

\*This data is from the year prior to starting mobile crisis service for 8 hours per day.

\*\*This data is from the year prior to starting mobile crisis service 24/7.

### St. Croix County Diversion Rate of the Calls to Mobile Crisis:

Year	Diversion Percentage
2014	62.4%
2015	71.4%
2016	78.1%
2017	77%

### St. Croix County Health and Human Services Net Costs to State Institutes:

Year	2005	2009	2013	2014	2015	2016	2017
Cost*	\$161,342	\$224,841	\$147,884	\$387,892	\$143,429	\$310,797	\$326,872

\*Cost at the State Institutes includes both emergency detention and longer term placement expenditures.



**St. Croix County Sheriff’s Office Emergency Detention Data Sheet**

**Issue:** Increased utilization of state institutes for emergency detention (ED) due to lack of local resources. This requires a round trip of approximately 9 hours for law enforcement to transport the individual that is in need of emergency detention. As you can imagine, this secure transport is likely difficult for the individual as well as the officer.

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**St. Croix County Emergency Detention Transportation Overview:**

	<b>2017</b>	<b>Sheriff’s Office</b>	<b>Other PDs</b>
Total	132	54	78
Amery	6	0	6
Mayo (EC)	34	4	30
Sacred Heart (EC)	34	8	26
St. Joes	3	2	1
United	1	0	1
Winnebago	<b>45</b>	<b>33</b>	<b>12</b>
Other	9	7	1

**Overall expenditures on Emergency Detentions by law enforcement in St. Croix County:**

	<b>2017 Expenditure on ED Transports</b>
St. Croix County Sheriff’s Office (SCSO)	\$42,710.73
Other Police Departments (PD) in St. Croix County	\$58,724.01
<b>County Overall</b>	<b>\$101,434.74</b>

**Comparing Costs of EDs to Winnebago (between SCSO and other PDs):**

	<b>Average Cost Per Round Trip</b>	<b>Totals for 2017</b>
SCSO	\$914.52	\$28,350.06
Other PDs *	\$994.29	\$38,777.31

\*Estimated costs using averages of pay and other factors