

State Representative Todd Novak

Our Mission

"To Protect a Healthy and Stable Supply of Water for Residents and Industry"

- Identify best practices for testing and data collection, measuring water quality in different parts of the state, and types of soil
- > Determining the sources and causes of contaminants impacting water quality
- Consulting with stakeholders to assess current practices to manage runoff as well as suggestions to improve these efforts
- Investigating remedies that will protect a healthy and stable supply of water for residents and industry
- Studying the best practices for designing and constructing wells and septic systems to safeguard a healthy water supply

What is "Water Quality"

- Mission Statement: It is very broad... on purpose.
 - Groundwater vs. Surface Water
 - Water Quality vs. Water Quantity
 - Point Source vs. Nonpoint Source
- Variety of contaminants
 - Agricultural Nonpoint (Nitrate, Phosphorous, Bacteria)
 - Septics
 - PFAS Fire Fighting Foam, Manufacturing, Food Packaging
 - Lead Plumbing

Makeup of the Task Force

- 16 Total Members
- Bicameral
 - Assembly: 12
 - Senate: 4
- Bipartisan
 - Republicans: 12
 - Democrats: 4
- Variety of Professional Backgrounds
 - Local Government, Farmers, Sportsmen, etc.

Where We've Been and Where We're Going WATER QUALITY TASK FORCE - 14 Hearings - 70 Groups Superior - Over 200 Citizens - 2,353 Miles Tomahawk 🛆 Marinette **Stevens Point** Menomonie Green Bay Mauston LaCrosse Milwaukee Madison Lancaster Racine Janesville *Locations subject to change

Who We've Heard From

- The Public 214 Individuals Addressed the Committee
- Invited Experts
 - State Departments DNR, DATCP, and DHS
 - County Staff Land and Water, Zoning, Public Health
 - Farmers Farm Bureau, Farmers Union, Corn Growers, Pork Producers,
 - Producer Led Groups Lafayette Ag Stewardship Alliance, Farmers of Mill Creek
 - Academics UW Platteville Pioneer Farms, UW Discovery Farms, Mark Borchardt (USDA), UW Stevens Point Water Lab, Wisconsin Geological and Natural History Survey
 - Conservation Groups Trout Unlimited, Land + Water, Clean Wisconsin, Wisconsin Conservation Voters
 - Private Sector/Trades Wisconsin Septic Trades, Short Lane Ag, Carbon Cycle Consulting, Wisconsin Cheese Makers Association

More Than Just Hearings

- We've Visited:
 - A Wetland in La Crosse
 - A Municipal Wastewater Treatment Facility in Burlington
 - > A Packaging Manufacturer's Water Treatment System in Tomahawk
 - UW Stevens Point Water and Environmental Analysis Lab
 - Milwaukee School of Freshwater Science
 - Alfalawn Farms A CAFO in Menomonie

Southwest Wisconsin Groundwater and Geology Study (SWIGG)

- January: First round of the first phase showed that 42% of 301 randomly selected wells in Iowa, Grant, and Lafayette Counties exceeded federal health standards for bacteria or nitrate.
- Following this study, Rep. Travis Tranel (R-Cuba City) requested that Assembly Speaker Robin Vos form the Task Force on Water Quality
- June: Final results from 539 randomly-selected private wells the first phase showed that 27% of wells tested did not meet health standards for bacteria or nitrate.
- August: Early results from the second phase showed that 32 of 35 (91%) showed evidence of human and livestock fecal contamination.
 - Important to note that the 35 wells tested were already found to have coliform bacteria or nitrate above the threshold of 10ppm.

Assumptions

No One Size Fits All Solution

Wisconsin Geography is variable.

These Problems Didn't Occur Overnight

- Nitrates have been increasing since the 1950s
- Improved technology and testing has made us more aware of these issues
- The Federal Government Plays a Large Roll
 - ► USDA and EPA

What the Administration Has Done

PFAS

- Executive Order #40
 - Requires DNR to: Create a PFAS Coordinating Council, Establish a Public Information Website, Expand Monitoring, Collaborate with Municipalities and Wastewater Treatment Plants to Identify Sources, Develop Regulatory Standards, etc.

Livestock Facility Siting

- Administrative Rule Revisions by DATCP to ATCP 51 (Required every 4 years)
 - Modifies Setback Standards, permit compliance monitoring, etc.
 - Public Hearings have begun

What the Administration Has Done

Nitrate

- Governor Directed DNR to create targeted nitrate performance standard for soils most likely to experience nitrogen contamination
 - Pursue rulemaking through NR 151
 - Will likely be focused on areas of karst topography in eastern and western Wisconsin and the Central Sands.

Lead

- Executive Order #36
 - Creates a position within the Department of Health Services to serve as the coordinator of the state's efforts to address Wisconsin's lead crisis.
 - Promote collaboration among local health departments to accelerate prevention, treatment, removal, abatement, and surveillance efforts.

Recommendations

County Conservationist Funding

- A top priority mentioned by a majority of experts invited to testify.
- What they are:
 - Grant program administered by the Department of Agriculture, Trade, and Consumer Protection.
 - Provides cost sharing with County Land and Conservation Committees to support conservation activities (cost-share grant assistance, conservation practice education and engineering, etc)
 - "Boots on the Ground"
- How they're funded:
 - Base allocation to each county of \$75,000. Remaining funding is allocated to fund 100% of first position, 70% of the second, and 50% of each thereafter.
 - Counties make up the difference.

County Conservationists Funding

- The Problem:
 - Significant shortage especially in more rural counties who need services but do not have the resources to hire additional staff.
- Proposed Solutions:
 - Provide enough state funding to allow for an average of 3 staff per county.
 - ► Currently funded at \$9.5 million (includes \$500,000 increase in the 2019-2021 budget → \$12.4 million needed

County Conservationists + Nutrient Management Planning

Currently, only 1/3 of Wisconsin's 9 million cropland acres (2.96 Million) are under a Nutrient Management Plan (NMP).

▶ Up from 0.9 Million Acres in 2006

- NMPs are only required if:
 - 1. The Producer receives cost sharing or participates in the Farmland Preservation Program
 - > 2. Are regulated as a large livestock operation
- NMPs are typically written by Licensed Agronomists
 - A Certified Crop Advisor or the Producer following a DATCP approved training course
- What We've Heard: Change the incentive so that NMPs are no longer viewed as a requirement, but rather as a service to the producer.

County Conservationists + Nutrient Management Planning

- Our Proposal: Allow County Conservationists and Extension Ag Agents to work with farmers on a NMP
 - Voluntary: Counties would elect to allow their Conservationists and Ag Agents to provide this service
 - Flexible: The Producer could choose the specialist The County Conservationists or the Ag Agent.
 - State-Supported: In addition to the \$12.4 Million, County Conservation Departments would be reimbursed at a flat rate or on a per plan basis for providing this service
 - Innovative Uses for Cost-Sharing: Recommend sub-optimal Nitrogen application rates to the producer. The producer received cost-sharing dollars to be made whole.

Well Grant Program

- What it is:
 - A grant program administered by DNR for landowners to replace, reconstruct, or treat contaminated wells.
- Eligibility:
 - Well must exceed a drinking water standard established by the Environmental Protection Agency.*
 - Annual family income must not exceed \$65,000
 - If contaminated by nitrate, the well must be used for livestock and exceed 40ppm
- What We've Heard:
 - Income Limit is too low
 - Lower the threshold for nitrate contamination from 40ppm to 10ppm
 - Remove requirement that wells compensated for nitrate contamination be used for livestock
 - Prioritize households with the highest levels of nitrate contamination

Producer Led Watershed Protection Grants

- What they are:
 - Grant program administered by DATCP to fund pollution abatement activities undertaken by producer-led groups made up of at least five agricultural producers.
 - Collaborates with the DNR, DATCP, a County Conservation Committee (County Conservationists) or other qualified group.
 - Contributes matching funds for a grant up to \$40,000 per year.
- What We've Heard:
 - This program is operating well. Minor adjustments may be needed for greater accountability
 - Continue funding level at \$750,000 each year
 - Consider an increase in funding to \$1 million each year
- Our Proposal: Add an additional \$250,000 in the second year of the biennium

Groundwater Well Viewer

UW Extension Well Water Quality Viewer: <u>https://gissrv3.uwsp.edu/webapps/gwc/pri_wells/</u>

What it is:

- Aggregated results of well testing from a variety of sources. Allows for members of the public to access and determine which, if any, contaminates they may be susceptible to
- What We've Heard:
 - Increase funding to expand and create a more comprehensive project.
 - Provide grant funding for additional groundwater studies like the Southwest Wisconsin Groundwater and Geology Study (SWIGG)





Innovative Grant Programs

- There is growing interest in replicating the SWIGG study in counties throughout Wisconsin, however, many small counties do not have the needed resources.
- Proposal: Create a grant program for well testing for up to \$10,000 per county for a well study.
 - The county must match the funds contributed by the state.
 - The data must be shared with UW Stevens Point Well Viewer
 - Privacy of individual units is required

Alliance for Water Stewardship (AWS) Certification

- From AWS Website: "Certification is confirmation of having met the global benchmark for responsible water stewardship."
- Independent organization performs the audit and certification ensuring credibility - not a government certification
- An option for organizations to prove that they are doing things right and being stewards of the environment.
 - Current Certified Sites:
 - MillerCoors Milwaukee Brewery
 - Nestle
 - Coca-Cola

Alliance for Water Stewardship (AWS) Certification

- River Alliance of Wisconsin Proposal
 - ▶ Let's provide a framework where farms can apply and receive this certification
 - Miltrim Farms Inc. in Athens, WI is currently registered with AWS and seeking certification
- ► The Problem: It's expensive, especially with our current farm economy
 - Audit costs approximately \$10,000
- Proposed Solution: Create a state grant program to provide matching funds for large farms (500+ animals) to pursue this certification.

Additional Recommendations

- Stewardship
 - Allowing for the use of Stewardship bonding to improve land already owned by the state.
 - Funding could be used for the improvement of Wetlands or the implementation of conservation practices
- > \$3 Million Increase for DATCP's Soil and Water Resource Bonding Authority
 - > This is similar to what Governor Evers included in his budget.
- Creation of a Sustainable Funding Source for Water Quality Initiatives
 - Minnesota's "Legacy Amendment" 0.375% sales tax of which 33% is used for clean water.
 - What could Wisconsin do?

Tentative Task Force Timeline

- October/November: Report Completed
- ► January/February: Bills for consideration by the legislature



What Can You Do?

Test your Well!

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Follow the Task Force

Waterqualitywi.com

Questions?