



# Milwaukee County

County Courthouse  
901 N. 9th Street, Rm.  
105  
Milwaukee, WI 53233

## Certified Copy

Resolution: 16-110

---

**File Number: 16-110**

A resolution urging the County Executive to explore all available options to improve the conditions at Lincoln Hills for Milwaukee County youth, authorizing the Department of Health and Human Services to consider alternative secure detention options, and supporting State legislation examining alternative juvenile justice models.

I, Joseph J. Czarnezki, County Clerk in and for the County of Milwaukee, State of Wisconsin, do hereby certify that this is a true copy of Resolution No. 16-110, ADOPTED by the County Board on 2/4/16 and SIGNED by the County Executive on 2/8/16.

Given under my hand and official seal, at the Milwaukee County Courthouse, in the City of Milwaukee.

Attest:

A handwritten signature in black ink, appearing to read "Joseph J. Czarnezki".

\_\_\_\_\_  
Joseph J. Czarnezki

February 10, 2016

\_\_\_\_\_  
Date Certified

1  
2  
3  
4  
5  
6  
7  
8  
9  
10  
11  
12  
13  
14  
15  
16  
17  
18  
19  
20  
21  
22  
23  
24  
25  
26  
27  
28  
29  
30  
31  
32  
33  
34  
35  
36  
37  
38  
39  
40  
41  
42

(ITEM ) A resolution by Supervisors Lipscomb, Sr., Moore Omokunde, Dimitrijevic, Mayo, Sr., and Romo West, urging the County Executive to explore all available options to improve the conditions at Lincoln Hills for Milwaukee County youth, authorizing the Department of Health and Human Services to consider alternative secure detention options, and supporting State legislation examining alternative juvenile justice models, by recommending adoption of the following:

**A RESOLUTION**

WHEREAS, the Wisconsin State Juvenile Correctional Institution (JCI), Lincoln Hills School For Boys (Lincoln Hills) was raided by law enforcement on December 5, 2015, in response to allegations of physical abuse of a child, second-degree sexual assault, and victim and witness intimidation; and

WHEREAS, located in North Central Wisconsin, Lincoln Hills' juvenile inmate population is comprised of over 50 percent of youths that are from Milwaukee County (the County); and

WHEREAS, on December 17, 2015, the Milwaukee County Board of Supervisors (County Board) passed legislation requesting that judges refrain from placing juveniles at Lincoln Hills and urging the Governor of Wisconsin and the County Executive to find alternative secure placements near Milwaukee; and

WHEREAS, the Milwaukee Journal Sentinel reported on January 11, 2016, that 16 State employees were placed on paid leave due to the ongoing investigation at Lincoln Hills and the Department of Corrections refuses to provide details on how much these paid leaves are costing taxpayers; and

WHEREAS, one of the many repercussions of the debacle at Lincoln Hills is the increased costs due to the investigation, e.g., paid leave of staff, overtime caused by the loss of 5.6 percent of its staff, and legal costs; and

WHEREAS, the investigation of Lincoln Hills supports what numerous studies have shown that juvenile delinquency services are more successful and cost efficient when they are provided locally in small, community-based programs; and

WHEREAS, the County has advocated for years to improve outcomes for youth and to lower the overall cost to taxpayers by providing community-based, locally-operated, outcome-driven programming; and

43 WHEREAS, the County has developed a number of alternatives to placement at  
44 Lincoln Hills, including the Milwaukee County Accountability Program (MCAP),  
45 launched in 2012; and

46  
47 WHEREAS, MCAP has a secure detention component that can last up to 180  
48 days and is designed to allow qualified youth to stay closer to home as an alternative to  
49 Lincoln Hills; and

50  
51 WHEREAS, under current law, State judges order the placement of juveniles in  
52 the State-run JCI's and counties are charged daily rates, set by the State for the care of  
53 the adjudicated juveniles; and

54  
55 WHEREAS, other than MCAP, which can only take up to 24 juveniles, the  
56 County has no other alternatives for judges that may wish to place juveniles in secure  
57 detention close to home; and

58  
59 WHEREAS, the situation at Lincoln Hills makes it imperative that the County  
60 consider all alternatives for secure detention; and

61  
62 WHEREAS, La Crosse County has developed a program called Community  
63 Option for Re-Engagement (CORE) Academy, which allows a maximum secure  
64 detention option for up to 365 days per Wisconsin Statute 938.34(3)(f); and

65  
66 WHEREAS, the State Legislature has pending legislation, (2015 Assembly Bill  
67 746), that advocates the creation of a committee to study a successful model for  
68 juvenile corrections in Missouri and directs the committee to develop a plan for  
69 implementation here in Wisconsin; and

70  
71 WHEREAS, the model in Missouri confirms that utilizing smaller facilities closer  
72 to home is a more effective and efficient model for juveniles who are in need of  
73 restrictive custodial treatment; and

74  
75 WHEREAS, the extent of the investigation at Lincoln Hills is evidence of a larger  
76 institutional problem making it imperative for the County to ensure the safety of  
77 Milwaukee County youth by providing a local, evidence-based alternative while making  
78 real progress in the area of juvenile justice; and

79  
80 WHEREAS, the Committee on Health and Human Needs, at its meeting of  
81 January 27, 2016, recommended adoption of this resolution (vote 6-0); now, therefore,

82  
83 BE IT RESOLVED, the Milwaukee County Board of Supervisors (County Board)  
84 urges the County Executive to seek immediate remedies to improve the situation for  
85 Milwaukee County (the County) youth currently placed at Lincoln Hills School For Boys  
86 (Lincoln Hills), the State Juvenile Justice Facility; and

87

88 BE IT FURTHER RESOLVED, the Department of Health and Human Services  
89 (DHHS) is authorized to analyze alternatives for the placement of juveniles in secure  
90 detention, i.e., Lincoln Hills, including a review of the La Crosse Community Option for  
91 Re-Engagement (CORE) Academy, and possible alternative locations for secure  
92 detention, such as the House of Correction, that are also consistent with Federal and  
93 State law; and

94

95 BE IT FURTHER RESOLVED, due to the urgency of this matter, DHHS shall  
96 present all secure detention alternatives to the County Board for consideration in the  
97 next cycle; and

98

99 BE IT FURTHER RESOLVED, any additional costs incurred as a result of this  
100 investigation of Lincoln Hills should be assumed by the State and not by the counties;  
101 and

102

103 BE IT FURTHER RESOLVED, the County requests the State of Wisconsin to  
104 approve the use of Youth Aids for an alternative secure detention to Lincoln Hills, which  
105 will be developed by the County and must be approved by the Department of  
106 Corrections; and

107

108 BE IT FURTHER RESOLVED, the County supports the legislation (2015  
109 Assembly Bill 746), creating a Juvenile Rehabilitation Study Committee to review the  
110 Missouri Model of juvenile rehabilitation and to prepare a plan for development and  
111 implementation in Wisconsin; and

112

113 BE IT FURTHER RESOLVED, the County supports the Federal and State  
114 investigations of civil rights violations involving Milwaukee County youth placed at  
115 Lincoln Hills; and

116

117 BE IT FURTHER RESOLVED, upon adoption, the County Clerk shall forward a  
118 copy of this resolution to the Governor of the State of Wisconsin, the County Delegation  
119 in the State Legislature, and the Wisconsin Counties Association.

120

121

122

123

124

ars  
1/27/16  
S:\Committees\2016\Jan\HHN\Resolutions\16-110.doc