TO THE HONORABLE CHAIRMAN AND MEMBERS
OF THE BROWN COUNTY BOARD OF SUPERVISORS

Ladies and Gentlemen:

RESOLUTION IN SUPPORT OF ALTERNATE OPTIONS FOR ABSENTEE VOTING

WHEREAS, beginning with the 2000 Presidential Election, the State of Wisconsin allowed any eligible elector to vote by absentee ballot, which expanded previous law that limited absentee voting to electors over 70 years old, people with disabilities, and electors that would be out-of-town on Election Day; and

WHEREAS, said expansion of the absentee voter law contributed to more than a 1,000% increase in the number of absentee ballots cast in Brown County over the past decade (the 2000 Presidential Election had less than 4,000 absentee ballots cast, and the 2016 Presidential Election had nearly 45,000 absentee ballots cast); and

WHEREAS, approximately 30,000 (75%) of absentee ballots cast for the 2016 Presidential Election were cast in person in municipal clerks' offices; and

WHEREAS, each year more electors choose to vote by absentee ballot due to increased media attention, political rallies, and direct mail and phone communications from candidates, political parties, and interest groups in an effort to "bank votes" prior to Election Day; and

WHEREAS, current absentee voting laws make it difficult for municipal clerks with large populations to efficiently manage high volumes of electors voting in their offices, and to manage and process absentee ballots prior to and on Election Day; and

WHEREAS, several municipal and county clerks have been working with legislators and the Wisconsin Elections Commission to create proposed legislation for an optional-alternative Absentee Voting Efficiency Option, as laid out in 2017 Senate Bill 524 and 2017 Assembly Bill 637; and
WHEREAS, the WI Legislative Reference Bureau analysis of 2017 Senate Bill 524 and 2017 Assembly Bill 637 is identical for both Bills, and reads in part as follows:

“This bill authorizes a municipality to allow its electors to vote before election day by using an electronic voting machine to cast an in-person absentee ballot. If a municipality enacts an ordinance or adopts a resolution to implement this method, and the Elections Commission certifies that the municipality is capable of implementation, an elector may vote before election day at the municipal clerk’s office by completing his or her ballot and casting the ballot using an electronic voting system. The period for this option is the same as for making applications for in-person absentee ballots: beginning no earlier than the third Monday preceding the election and ending no later than 7 p.m. on the Friday preceding the election. The votes are not tabulated before election day, but the municipal clerk publishes the daily tally of the total number of ballots cast before election day on the municipality’s Internet site. The current law that applies to voting on election day with regard to election observers and assisting the disabled also applies to voting as provided under the bill.”

NOW, THEREFORE, BE IT RESOLVED that the Brown County Board of Supervisors hereby requests that WI Legislators and the Wisconsin Elections Commission adopt and implement optional alternative absentee voting legislation, identical to or substantially similar to that proposed in 2017 Senate Bill 524 and 2017 Assembly Bill 637, that sets a statewide standard for absentee ballots whether said ballots are mailed in or completed in person, prior to the November 6, 2018 election in order to address election inefficiencies, reduce costs, improve ballot management processes and procedures and to create early voting options to better serve large population municipalities and electors; and
BE IT FURTHER RESOLVED that the County Clerk shall forward a copy of this Resolution to the Wisconsin Governor, Wisconsin Elections Commission, State Representatives and State Senators representing the Brown County area.

Fiscal Note: This resolution does not require an appropriation from the General Fund. The cost to carry out the resolution is $5.98 and can be covered with the department’s current budget.

Respectfully submitted,

ADMINISTRATION COMMITTEE
EXECUTIVE COMMITTEE

As revised by the Brown County Board of Supervisors at their meeting on 02-21-2018.

Approved By:

TROY STRECKENBACH
COUNTY EXECUTIVE

Date Signed: 2/28/18

Authoried by Corporation Counsel
Final draft approved by Corporation Counsel

BOARD OF SUPERVISORS ROLL CALL #10C2

Motion made by Supervisor Gruszynski
Seconded by Supervisor Becker

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Total Votes Cast 24

Motion: Adopted X Defeated ____ Tabled ____

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RESOLUTION/ORDINANCE SUBMISSION TO COUNTY BOARD

DATE: 01-18-2018
REQUEST TO: Administration Committee, Executive Committee and County Board
MEETING DATE: 02-07-2018, 02-12-2018, and 02-21-2018, respectively
REQUEST FROM: David Hemery, Corporation Counsel
per the request of County Clerk Juno

REQUEST TYPE: X New resolution □ Revision to resolution
□ New ordinance □ Revision to ordinance

TITLE: Resolution in Support of Alternate Options for Absentee Voting

ISSUE/BACKGROUND INFORMATION:
Need to add Absentee Voting options to address significant increase in absentee voters

ACTION REQUESTED:
Pass Resolution

FISCAL IMPACT:
NOTE: This fiscal impact portion is initially completed by requestor, but verified by the DOA and updated if necessary.

1. Is there a fiscal impact? X Yes □ No
   a. If yes, what is the amount of the impact? $5.98__________
   b. If part of a bigger project, what is the total amount of the project? $__________
   c. Is it currently budgeted? X Yes □ No
      1. If yes, in which account? Postage___________________________
      2. If no, how will the impact be funded?

X COPY OF RESOLUTION OR ORDINANCE IS ATTACHED
2017 SENATE BILL 524

November 8, 2017 - Introduced by Senators CRAIG, L. TAYLOR, STROEBEL and CARPENTER, cosponsored by Representatives BRANDTJEN, BERNIER, ALLEN, R. BROOKS, KNOEL, KULP, STEFFEN, TUSLER and KOOVenga. Referred to Committee on Elections and Utilities.

1 AN ACT to renumber and amend 5.84 (1); and to create 5.84 (1) (b), 5.91 (19)

and subchapter VI of chapter 6 [precedes 6.981] of the statutes; relating to:

3 using an electronic voting machine to cast a vote with an in-person absentee ballot.

Analysis by the Legislative Reference Bureau

This bill authorizes a municipality to allow its electors to vote before election day by using an electronic voting machine to cast an in-person absentee ballot. If a municipality enacts an ordinance or adopts a resolution to implement this method, and the Elections Commission certifies that the municipality is capable of implementation, an elector may vote before election day at the municipal clerk's office by completing his or her ballot and casting the ballot using an electronic voting system. The period for this option is the same as for making applications for in-person absentee ballots: beginning no earlier than the third Monday preceding the election and ending no later than 7 p.m. on the Friday preceding the election. The votes are not tabulated before election day, but the municipal clerk publishes the daily tally of the total number of ballots cast before election day on the municipality's Internet site. The current law that applies to voting on election day with regard to election observers and assisting the disabled also applies to voting as provided under the bill.

The bill also requires the Elections Commission to certify electronic voting systems that include a report function capable of reporting write-in votes by scanning the ballots and electronically capturing the write-in votes.
For further information see the *state and local* fiscal estimate, which will be printed as an appendix to this bill.

The people of the state of Wisconsin, represented in senate and assembly, do enact as follows:

**SECTION 1.** 5.84 (1) of the statutes is renumbered 5.84 (1) (a) and amended to read:

5.84 (1) (a) Where *Except as provided in par. (b), where* any municipality employs an electronic voting system which utilizes automatic tabulating equipment, either at the polling place or at a central counting location, the municipal clerk shall, on any day not more than 10 days prior to the election day on which the equipment is to be utilized, have the equipment tested to ascertain that it will correctly count the votes cast for all offices and on all measures. Public notice of the time and place of the test shall be given by the clerk at least 48 hours prior to the test by publication of a class 1 notice under ch. 985 in one or more newspapers published within the municipality if a newspaper is published therein, otherwise in a newspaper of general circulation therein. The test shall be open to the public. The test shall be conducted by processing a preaudited group of ballots so marked as to record a predetermined number of valid votes for each candidate and on each referendum. The test shall include for each office one or more ballots which have votes in excess of the number allowed by law and, for a partisan primary election, one or more ballots which have votes cast for candidates of more than one recognized political party, in order to test the ability of the automatic tabulating equipment to reject such votes. If any error is detected, the municipal clerk shall ascertain the cause and correct the error. The clerk shall make an errorless count before the automatic tabulating equipment is approved by the clerk for use in the election.
SECTION 2. 5.84 (1) (b) of the statutes is created to read:

5.84 (1) (b) For a municipality that authorizes the absentee voting efficiency option under subch. VI of ch. 6, the municipal clerk shall have the automatic tabulating equipment tested, as provided under par. (a), on any day not more than 10 days prior to the first day on which such voting is available in the municipality pursuant to s. 6.981.

SECTION 3. 5.91 (19) of the statutes is created to read:

5.91 (19) For certifications made under this section on or after the effective date of this subsection .... [LRB inserts date], if the device consists of an electronic voting machine, it includes a report function that is capable of reporting write-in votes by scanning the ballots and electronically capturing the write-in votes. If a device certified before the effective date of this subsection .... [LRB inserts date], consists of an electronic voting machine with such a report function, an election official may use that function to count write-in votes, as provided in s. 7.50 (2) (d) to (j), after the commission has tested the function.

SECTION 4. Subchapter VI of chapter 6 [precedes 6.981] of the statutes is created to read:

CHAPTER 6

SUBCHAPTER VI

ABSENTEE VOTING EFFICIENCY OPTION

6.981 Efficiency option. (1) (a) The municipal clerk shall complete the application as provided under s. 6.87 (1) and allow an elector to cast a ballot prior to election day by casting a ballot into an electronic voting system as provided under s. 6.80 at the municipal clerk's office, if the governing body of the municipality has enacted an ordinance or adopted a resolution to allow such voting and the
commission has certified the municipality under s. 6.982 (9) (a) to conduct such
voting. An elector may vote under this subchapter no earlier than the opening of
business on the 3rd Monday preceding the election and no later than 7 p.m. on the
Friday preceding the election. The clerk’s office, or a site designated under s. 6.855,
may be open for voting under this subchapter Monday to Friday between the hours
of 8 a.m. and 7 p.m. each day, but no voting is allowed under this subchapter on a legal
holiday. A municipality shall specify the hours for voting in the notice under s. 10.01
(2) (e).

(b) After the governing body of the municipality has enacted an ordinance or
adopted a resolution to allow the voting procedure under par. (a), the municipality
shall use that procedure for all subsequent elections until such time that the
governing body enacts an ordinance or adopts a resolution repealing the use of the
procedure. The municipal clerk or deputy municipal clerk shall supervise the voting
procedure under par. (a).

(c) This subchapter does not preclude the clerk from using absentee envelopes
when the clerk determines that such use is necessary.

6.982 Administration. (1) (a) Votes cast under s. 6.981 may not be tabulated
until the closing of the polls on election day, but the municipal clerk shall publish on
the municipality’s Internet site a daily tally of the total number of ballots cast under
s. 6.981 in the municipality. No person may otherwise view, print, provide, or release
any results from ballots cast under s. 6.981 until the close of the polls on election day.

(b) An elector who casts a ballot under s. 6.981 that is accepted by automatic
tabulating equipment may not request that the ballot be returned to him or her as
defective in order to cast a new ballot, as provided under s. 6.80 (2) (c).
(c) The clerk shall reconcile the ballots cast each day to ensure that the number of ballots cast equals the number issued. If the clerk is unable to reconcile the ballots, the reconciliation shall be completed as provided under s. 7.51 (2).

(2) The county or municipal clerk or any other authorized person shall program memory devices for automatic tabulating equipment used by municipalities that authorize voting under s. 6.981 no later than 21 days prior to election day and the municipalities shall acquire a sufficient number of memory devices to facilitate the administration of a primary, the canvass following the primary, and the subsequent election and canvass.

(3) Automatic tabulating equipment used for purposes of this subchapter shall be secured with a tamper-evident seal and the municipal clerk shall check the seals for tampering at the beginning and ending of each day designated for voting under s. 6.981. The clerk shall daily document all checks performed under this subsection.

(4) For purposes of s. 6.981, the municipal clerk shall issue ballots using the voter registration and voter information systems established and maintained by the elections commission in the same manner that the systems are used to issue and track absentee ballots. The commission shall program the system so that ballots issued for purposes of this subchapter are tracked by sequentially numbering the absentee ballot certification and request log.

(5) (a) Except as provided in par. (b), an elector shall sign an absentee ballot certification request log for purposes of this subchapter. The municipal clerk shall have the elector provide an electronic or a handwritten signature, but if the clerk allows the use of electronic signatures, the clerk shall not generate a final absentee ballot log until after the last day designated for voting under s. 6.981.
(b) The municipal clerk may have an elector sign an electronic poll book using
an electronic signature as an alternative to signing an absentee ballot certification
request log under par. (a).

(6) (a) Except as provided in par. (c), the municipal clerk shall seal together all
ballots cast in the municipality under s. 6.981 each day in a numbered and
tamper-evident security seal ballot bag and document all such action and numbers.
All such ballot bags shall remain in the clerk's possession, sealed and secured by the
municipal clerk, until such time that they are needed for audit, recount, or storage.

(b) If the municipal clerk is required to report vote totals by ward, but the votes
in multiple wards are processed through a single memory device and tabulator, the
clerk shall not sort the ballots into wards before placing them into the bag described
under par. (a).

(7) Section 7.41, regarding the public's right to access the polling place and s.
6.82, regarding assisting electors, apply to voting conducted under s. 6.981.

(8) If an elector makes a challenge for cause in person, as provided under s.
6.925, with regard to any person offering to vote under this subchapter, the clerk
shall place the ballot in an absentee ballot envelope and send the envelope to the
polling place to be challenged under s. 6.93.

(9) (a) The commission shall establish procedures for certifying municipalities
to conduct voting under s. 6.981. The commission shall certify a municipality to
conduct voting under s. 6.981 if it determines that the municipality is capable of
adequately securing all equipment and ballots consistent with this subchapter and
of satisfying all other requirements set forth in this subchapter.

(b) The commission shall establish procedures for the administration of this
subchapter, including procedures to facilitate the secure transfer of memory devices
from their use for voting under s. 6.981 to their use in tabulating the votes on election day.

(END)
AN ACT to renumber and amend 5.84 (1); and to create 5.84 (1) (b), 5.91 (19)

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SECTION 2. 5.84 (1) (b) of the statutes is created to read:

5.84 (1) (b) For a municipality that authorizes the absentee voting efficiency option under subch. VI of ch. 6, the municipal clerk shall have the automatic tabulating equipment tested, as provided under par. (a), on any day not more than 10 days prior to the first day on which such voting is available in the municipality pursuant to s. 6.981.

SECTION 3. 5.91 (19) of the statutes is created to read:

5.91 (19) For certifications made under this section on or after the effective date of this subsection .... [LRB inserts date], if the device consists of an electronic voting machine, it includes a report function that is capable of reporting write-in votes by scanning the ballots and electronically capturing the write-in votes. If a device certified before the effective date of this subsection .... [LRB inserts date], consists of an electronic voting machine with such a report function, an election official may use that function to count write-in votes, as provided in s. 7.50 (2) (d) to (j), after the commission has tested the function.

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commission has certified the municipality under s. 6.982 (9) (a) to conduct such voting. An elector may vote under this subchapter no earlier than the opening of business on the 3rd Monday preceding the election and no later than 7 p.m. on the Friday preceding the election. The clerk’s office, or a site designated under s. 6.855, may be open for voting under this subchapter Monday to Friday between the hours of 8 a.m. and 7 p.m. each day, but no voting is allowed under this subchapter on a legal holiday. A municipality shall specify the hours for voting in the notice under s. 10.01 (2) (e).

(b) After the governing body of the municipality has enacted an ordinance or adopted a resolution to allow the voting procedure under par. (a), the municipality shall use that procedure for all subsequent elections until such time that the governing body enacts an ordinance or adopts a resolution repealing the use of the procedure. The municipal clerk or deputy municipal clerk shall supervise the voting procedure under par. (a).

(c) This subchapter does not preclude the clerk from using absentee envelopes when the clerk determines that such use is necessary.

6.982 Administration. (1) (a) Votes cast under s. 6.981 may not be tabulated until the closing of the polls on election day, but the municipal clerk shall publish on the municipality’s Internet site a daily tally of the total number of ballots cast under s. 6.981 in the municipality. No person may otherwise view, print, provide, or release any results from ballots cast under s. 6.981 until the close of the polls on election day.

(b) An elector who casts a ballot under s. 6.981 that is accepted by automatic tabulating equipment may not request that the ballot be returned to him or her as defective in order to cast a new ballot, as provided under s. 6.80 (2) (c).
(c) The clerk shall reconcile the ballots cast each day to ensure that the number of ballots cast equals the number issued. If the clerk is unable to reconcile the ballots, the reconciliation shall be completed as provided under s. 7.51 (2).

(2) The county or municipal clerk or any other authorized person shall program memory devices for automatic tabulating equipment used by municipalities that authorize voting under s. 6.981 no later than 21 days prior to election day and the municipalities shall acquire a sufficient number of memory devices to facilitate the administration of a primary, the canvass following the primary, and the subsequent election and canvass.

(3) Automatic tabulating equipment used for purposes of this subchapter shall be secured with a tamper-evident seal and the municipal clerk shall check the seals for tampering at the beginning and ending of each day designated for voting under s. 6.981. The clerk shall daily document all checks performed under this subsection.

(4) For purposes of s. 6.981, the municipal clerk shall issue ballots using the voter registration and voter information systems established and maintained by the elections commission in the same manner that the systems are used to issue and track absentee ballots. The commission shall program the system so that ballots issued for purposes of this subchapter are tracked by sequentially numbering the absentee ballot certification and request log.

(5) (a) Except as provided in par. (b), an elector shall sign an absentee ballot certification request log for purposes of this subchapter. The municipal clerk shall have the elector provide an electronic or a handwritten signature, but if the clerk allows the use of electronic signatures, the clerk shall not generate a final absentee ballot log until after the last day designated for voting under s. 6.981.
(b) The municipal clerk may have an elector sign an electronic poll book using an electronic signature as an alternative to signing an absentee ballot certification request log under par. (a).

(6) (a) Except as provided in par. (c), the municipal clerk shall seal together all ballots cast in the municipality under s. 6.981 each day in a numbered and tamper-evident security seal ballot bag and document all such action and numbers. All such ballot bags shall remain in the clerk's possession, sealed and secured by the municipal clerk, until such time that they are needed for audit, recount, or storage.

(b) If the municipal clerk is required to report vote totals by ward, but the votes in multiple wards are processed through a single memory device and tabulator, the clerk shall not sort the ballots into wards before placing them into the bag described under par. (a).

(7) Section 7.41, regarding the public's right to access the polling place and s. 6.82, regarding assisting electors, apply to voting conducted under s. 6.981.

(8) If an elector makes a challenge for cause in person, as provided under s. 6.925, with regard to any person offering to vote under this subchapter, the clerk shall place the ballot in an absentee ballot envelope and send the envelope to the polling place to be challenged under s. 6.93.

(9) (a) The commission shall establish procedures for certifying municipalities to conduct voting under s. 6.981. The commission shall certify a municipality to conduct voting under s. 6.981 if it determines that the municipality is capable of adequately securing all equipment and ballots consistent with this subchapter and of satisfying all other requirements set forth in this subchapter.

(b) The commission shall establish procedures for the administration of this subchapter, including procedures to facilitate the secure transfer of memory devices.
from their use for voting under s. 6.981 to their use in tabulating the votes on election day.
BOARD OF SUPERVISORS ROLL CALL

Motion made by Supervisor
Seconded by Supervisor

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Total Votes Cast

Motion: Adopted _____ Defeated _____ Tabled _____